

Message Text

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ORIGIN VO-05

INFO OCT-01 CA-01 ISO-00 CIAE-00 FBIE-00 INSE-00
NSAE-00 HA-05 EUR-12 IO-13 H-01 L-03 /041 R

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HA/ORM:LOWMAN
CA:JDEWITT

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R 100254Z MAR 78
FM SECSTATE WASHDC
TO AMEMBASSY BUCHAREST
INFO AMEMBASSY VIENNA
AMEMBASSY ROME
AMEMBASSY MOSCOW
USMISSION GENEVA

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VISAS

E.O. 11652: N/A

TAGS: CGEN, SHUM, CVIS, SREF, RO

SUBJECT: ROMANIAN EMIGRATION

REFERENCE: (A) BUCHAREST 969 (B) BUCHAREST 417

1. DEPTOFFS MET WITH INS COMMISSIONER AND ASSISTANT
COMMISSIONER INSPECTIONS FEBRUARY 22 TO DISCUSS ROMANIAN
EMIGRATION DIFFICULTIES AND EMBASSY'S PROPOSALS. SUMMARY
OF DISCUSSION AND DECISIONS FOLLOWS:

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2. TCP PROGRAM IN ROME--ALL ROMANIANS NOT QUALIFYING FOR
IV'S WHO OBTAIN U.S. EXIT STAMPS AND WHO WISH TO COME TO
U.S. SHOULD BE REFERRED TO INS ROME FOR TCP PROGRAM,
IRRESPECTIVE OF WHETHER OR NOT THEY HAVE FAMILY SPONSORS IN
U.S. INS ROME IS BEING INFORMED OF CHANGE IN PROCEDURE,
AND DEPT PURSUING WITH VOLAGS NEED FOR THEIR INCREASED PAR-

TICIPATION IN ROME TO HANDLE ROMANIANS COMING WITHOUT ANY PREARRANGED FAMILY SPONSORS. INS VIENNA THUS WILL BE PROCESSING ONLY ROMANIANS WHO APPEAR THERE FROM OFF THE STREET. THIS IS DUE TO INS STAFFING CONSIDERATIONS. INS WILLING TO CONSIDER LONG-RANGE CHANGE IN STAFFING PATTERN, AND SHOULD EMBASSY BUCHAREST OR ROME BELIEVE IT IS DESIRABLE TO HAVE BULK OF ROMANIANS PROCESSED IN VIENNA OR ANOTHER INS PROCESSING POST OTHER THAN ROME, REQUEST REPORT

OUTLINING PROPOSALS AND JUSTIFICATION.

3. PROPOSALS FOR REOPENED "VIENNA ROUTE"--AS OUTLINED PARA 2, "VIENNA ROUTE" WILL NO LONGER BE OPERABLE FOR PEOPLE INTENDING TO COME TO U.S. THIS SHOULD LEAVE EMBASSY IN POSITION OF NEEDING TO PROVIDE ASSISTANCE ONLY TO THOSE EMIGRANTS INTENDING TO GO ELSEWHERE BUT WHOSE EXIT PERMITS ARE FOR THE U.S. SUCH APPLICANTS SHOULD BE ENCOURAGED TO APPLY TO GOR TO HAVE EXIT PERMITS CHANGED TO ALIGN WITH THEIR TRUE COUNTRY OF DESTINATION. ONLY IN CASES WHERE GOR REFUSED OR IT IS IMPOSSIBLE FOR SOME OTHER VALID REASON SHOULD THE EMBASSY ASSIST. DEPT PROPOSES THAT SUCH PEOPLE BE ISSUED THE SAME "NON-VISA" AS IS ISSUED TO THOSE PROCEEDING TO ROME FOR TCP PROGRAM, AND CONCURS WITH EMBASSY PROPOSAL OF PRESENTING TO MFA CONSULAR DIRECTORATE FORMAT OF SLIGHTLY REVISED "NON-VISA", AS FOLLOWS:
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EMIGRANT VISA NO:
ISSUED TO:
FOR PROCESSING FOR IMMIGRATION
AMERICAN EMBASSY BUCHAREST

VISA SHOULD BE INK-STAMPED AND COVERED WITH EMBASSY IMPRESSION SEAL, BUT UNSIGNED. IN ITS PRESENTATION TO MFA, EMBASSY SHOULD STATE THAT IT PROPOSES TO ISSUE THIS VISA TO ALL PEOPLE WITH EXIT PERMITS TO U.S., AND THUS NOT SPECIFICALLY DELINEATING THAT IT WILL BE USED BOTH FOR THOSE PROCEEDING TO ROME FOR PROCESSING TO THE U.S. AND THOSE WITH OTHER DESTINATIONS WHO CANNOT OBTAIN EXIT PERMITS FOR THOSE DESTINATIONS. IF EMBASSY PERCEIVES PROBLEMS WITH OUTLINED PROCEDURE, REQUEST NOTIFY DEPT IMMEDIATELY SO THAT MATTER CAN BE EXPLORED FURTHER.

4. 212(A) INELIGIBLES - IN CASES WHERE INS HAS DETERMINED ALIEN INELIGIBLE AND POST DISAGREES WITH INS' RULLING, AS IN RADU CASE, CASE SHOULD BE SUBMITTED TO DEPT FOR ADVISORY OPINION. IF DEPT AGREES WITH POST, IT WILL REFER CASE TO INS/CO FOR RULING. SUCH CASES SHOULD NOT BE SUBMITTED TO

A DIFFERENT INS OFFICE ABROAD.

5. RESPECTING PROBLEMS OF 212(A) INELIGIBLES DELIBERATELY DOCUMENTED BY ROMANIAN GOVERNMENT (BUCHAREST 417), DEPT REQUESTS ADDRESSEE'S COMMENTS ON THE FOLLOWING PROPOSAL:

IF AMEMBASSY BUCHAREST IS CONVINCED THAT ROMANIAN GOVERNMENT WILL CONTINUE DELIBERATELY TO ISSUE EXIT VISAS FOR TRAVEL TO U.S. TO INELIGIBLES SUCH PERSONS MAY NOT REPEAT

NOT BE GRANTED DOCUMENTARY SERVICES, AS OUTLINED PARA 3 ABOVE, UNLESS ASSURANCE OF THEIR ACCEPTANCE BY THIRD COUNTRY IS RECEIVED BY AMEMBASSY BUCHAREST. UNDER THIS PROPOSAL, USG WOULD NOT ACCEPT ANY RESPONSIBILITY FOR LIMITED OFFICIAL USE

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SUCH PERSONS BUT WOULD INFORM UNHCR IN GENEVE (IF THAT ORGANIZATION AGREES TO PARTICIPATE IN SUCH A PROCEDURE) OF SUCH PERSONS WHO NEED RESETTLEMENT ASSISTANCE. IF THIS COULD BE WORKED OUT, AMEMBASSY BUCHAREST COULD FORWARD TO USMISSION GENEVA FOR PRESENTATION TO UNHCR SUCH APPLICATIONS AND SUPPORTING DOCUMENTS WHICH UNHCR REQUEST FOR RESETTLEMENT SEARCH. WHEN UNHCR INFORMS USMISSION OF ACCEPTANCE BY A THIRD COUNTRY, GENEVA WOULD NOTIFY AMEMBASSY BUCHAREST WHICH COULD THEN GIVE "NON-VISA" TO APPLICANT. IF UNHCR WOULD NOT AGREE TO PRINCIPLE OF PROVIDING RESETTLEMENT SERVICES IN SUCH CASES, "NON-VISA" ISSUANCE TO SUCH INELIGIBLES WOULD NOT REPEAT NOT BE CONSIDERED.

6. INS IS WILLING TO CONSIDER SENDING TDY OFFICER ON REGULAR BASIS TO BUCHAREST TO ASSIST EMBASSY IN PRE-PROCESSING 203(A)(7) APPLICANTS, BUT SEVERAL CONSIDERATIONS MUST BE CAREFULLY THOUGHT OUT FIRST. MIGHT GOR HAVE SOME POLITICAL OBJECTIONS TO INS PERSON DOING PRE-PROCESSING OF POLITICAL REFUGEES IN ITS TERRITORY? HOW MIGHT INS'S EARLIER PARTICIPATION IN PROCESSING EFFECT THOSE ULTIMATELY FOUND ELIGIBLE? CONSIDERING THE INTERMINABLE SCARCITY OF 7TH PREFERENCE NUMBERS, HOW WOULD INS PRE-PROCESSING ASSIST IN A PRACTICAL WAY, KEEPING IN MIND THE COMPLEXITIES IN TIMING OF APPLICANT'S EXIT PERMIT, AVAILABILITY OF CE NUMBERS, OBTAINING VOLAG SPONSORSHIP, ITALIAN VISA, ETC.? DEPT REQUEST EMBASSY GIVE FULL CONSIDERATION TO THIS IDEA AND REPORTS ITS CONCLUSIONS AND PROPOSALS.

7. DEPT REQUESTS EMBASSY PROVIDE MONTHLY REPORTS INCLUDING NUMBER OF TCP "NON-VISAS" ISSUED TO PEOPLE INTENDING TO TRAVEL TO ROME FOR PROCESSING, AS WELL AS LIMITED OFFICIAL USE

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THOSE WHO NEED THIS VISA SOLELY FOR LEAVING ROMANIA AND
WHO INTEND RESETTLE ELSEWHERE.

8. FOR ROME: IF IT DEEMS APPROPRIATE AND NECESSARY,
EMBASSY SHOULD DISCUSS WITH FOREIGN MINISTRY PROPOSALS
OUTLINED PARA 2. ADDITIONAL INFORMATION NEEDED REGARDING
LIKELY NUMBERS OF PEOPLE INVOLVED WILL BE PROVIDED BY
EMBASSY BUCHAREST. QUESTIONS REGARDING LIKELY LENGTH-OF-
STAY IN ROME SHOULD BE DISCUSSED DIRECTLY WITH INS ROME
AND WITH VOLAGS.

9. FOR MOSCOW: REQUEST SEND IMMEDIATELY TO VISA
OFFICE/FOD BY AIR POUCH FACISIMILE OF THE VISAS, AS
ANOTATED, NOW BEING ISSUED TO APPLICANTS ENABLING THEM
TRAVEL ROME FOR TCP. VANCE

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NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLICIES, DIPLOMATIC DISCUSSIONS, EMIGRANTS, EXIT PERMITS
Control Number: n/a
Copy: SINGLE
Draft Date: 10 mar 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978STATE061611
Document Source: CORE
Document Unique ID: 00
Drafter: SPATTERSON:VAB
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D780108-0290
Format: TEL
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780382/aaaacqyp.tel
Line Count: 190
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: fc98acc9-c288-dd11-92da-001cc4696bcc
Office: ORIGIN VO
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: 78 BUCHAREST 969, 78 BUCHAREST 417
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 23 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3370851
Secure: OPEN
Status: NATIVE
Subject: ROMANIAN EMIGRATION
TAGS: CGEN, SHUM, CVIS, SREF, RO, US
To: BUCHAREST
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/fc98acc9-c288-dd11-92da-001cc4696bcc
Review Markings:
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